Section 3: Program Enrollment and Spending—Medicaid Overall

EXHIBIT 14. Medicaid Enrollment by State, Eligibility Group, and Dually Eligible Status, FY 2021 (thousands)

							Dually eligible status²						
		Basis of eligibility¹			All dually eligible enrollees		Dually eligible with full benefits		Dually eligible with limited benefits				
State	Total	Ob the last	New adult		District.	Annal	T-4-1	A 05:	Total	A 05.	T-4-1	A 05 ·	
Total	87,979	Child 32,132	group ³ 22,377	adult ⁴ 15,296	Disabled 9,568	Aged 8,606	Total 13,167	Age 65+ 8,195	Total 9,770	Age 65+ 5,969	Total 3,397	Age 65+ 2,226	
Alabama	1,162	571		233	219	138	242	138	98	53	144	85	
Alaska	255	102	71	52	16	14	24	14	23	13	1	1	
Arizona	2,266	780	664	447	182	194	298	185	240	144	57	41	
Arkansas	1,045	459	352	2	151	82	157	85	88	51	70	34	
California ⁵	13,918	3,651	4,727	3,149	900	1,491	1,774	1,356	1,737	1,325	37	31	
Colorado ⁶	1,551	533	689	127	110	91	158	98	113	65	46	33	
Connecticut	1,177	366	354	236	65	157	213	152	79	46	134	106	
Delaware	292	107	84	54	26	20	33	20	16	9	18	11	
District of Columbia ⁷	278	78	82	57	32	29	41	28	29	19	12	10	
Florida	5,054	2,517	_	1,111	679	747	1,058	737	625	428	433	309	
Georgia	2,448	1,324	_	486	367	271	414	265	178	110	236	156	
Hawaii	429	140	168	56	22	43	58	39	51	34	7	5	
Idaho	436	178	129	42	53	34	58	32	35	17	23	14	
Illinois ⁷	3,371	693	2,026	128	206	317	450	277	400	244	50	34	
Indiana ⁶	1,932	726	477	406	186	136	253	134	183	93	70	41	
Iowa	791	289	246	122	85	50	107	52	84	37	22	15	
Kansas	452	248	_	77	81	46	87	45	58	29	28	16	
Kentucky	1,734	477	761	165	218	112	247	128	152	80	95	48	
Louisiana ⁶	1,823	608	710	104	241	159	284	160	162	86	122	74	
Maine	422	115	95	86	64	63	103	59	63	29	40	30	
Maryland	1,548	570	425	301	146	106	185	108	114	62	71	46	
Massachusetts	1,980	450	429	512	350	239	395	217	360	184	35	33	
Michigan	3,001	1,038	986	420	352	205	384	201	336	173	48	27	
Minnesota	1,338	604	277	242	120	96	161	89	146	79	15	10	
Mississippi	827	425	_	132	165	104	182	103	89	49	93	54	

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EXHIBIT 14. (continued)

							Dually eligible status²					
		Basis of eligibility¹					All dually eligible enrollees		Dually eligible with full benefits		Dually eligible with limited benefits	
State	Total	Child	New adult	Other adult4	Disabled	Agad	Total	Ago GEL	Total	Ago CEL	Total	Ago CE L
Missouri	1,240	673	group ³	190	201	Aged 116	224	Age 65+ 109	Total 186	Age 65+ 87	Total 39	Age 65+ 22
Montana	289	105	114	28	23	18	35	20	25	14	9	6
Nebraska	331	158	59	47	41	27	47	25	41	21	6	4
Nevada	880	330	340	85	64	61	100	61	46	25	54	36
New Hampshire	249	86	88	28	27	19	42	18	28	12	13	6
New Jersey	1,923	672	739	176	174	163	262	157	262	157	_	_
New Mexico	962	348	311	162	76	66	115	71	62	34	54	37
New York	7,253	1,968	2,670	1,139	625	850	1,200	824	1,017	684	182	140
North Carolina	2,535	1,076	_	878	361	220	372	212	287	157	85	55
North Dakota⁵	125	52	34	16	13	11	19	11	16	9	3	2
Ohio	3,146	1,108	860	525	403	249	420	221	282	147	138	74
Oklahoma	1,109	563	184	166	118	78	139	74	110	59	29	15
Oregon ⁶	1,275	332	680	40	115	108	163	103	103	63	60	39
Pennsylvania	3,390	1,032	1,093	342	600	322	582	324	484	264	98	60
Rhode Island	335	97	101	67	40	29	57	32	48	27	8	6
South Carolina	1,377	631	_	461	175	109	191	104	180	97	11	7
South Dakota	132	75	_	23	21	14	23	13	15	8	9	5
Tennessee	1,787	912	_	443	269	162	314	162	185	82	129	80
Texas ⁸	5,628	3,354	0	992	707	575	821	547	430	280	391	267
Utah⁵	446	200	109	65	47	24	43	22	39	20	4	2
Vermont	198	69	74	13	20	22	31	18	23	12	8	6
Virginia	1,845	629	608	277	185	146	220	127	151	88	69	39
Washington	2,153	844	803	176	183	147	240	138	173	98	68	40
West Virginia	632	202	223	62	93	53	110	54	64	31	45	23
Wisconsin	1,414	510	_	556	193	155	204	106	189	95	15	11
Wyoming	81	45	_	15	12	9	14	8	9	5	5	3

EXHIBIT 14. (continued)

Notes: FY is fiscal year. Enrollment numbers generally include individuals ever enrolled in Medicaid-financed coverage during the year, even if for a single month. However, in the event individuals were also enrolled in CHIP-financed Medicaid coverage (i.e., Medicaid-expansion CHIP) during the year, they are excluded if their most recent enrollment month was in Medicaid-expansion CHIP. Numbers exclude individuals enrolled only in Medicaid-expansion CHIP during the year and enrollees in the territories. Additionally, figures shown here may not be directly comparable to prior years due to differences in reporting between the Transformed Medicaid Statistical Information System (T-MSIS) and the Medicaid Statistical Information System (MSIS).

For MACPAC's analysis, Medicaid enrollees were assigned a unique national identification (ID) number using an algorithm that incorporates state-specific ID numbers and beneficiary characteristics such as date of birth and gender. The state and national enrollment counts shown here are unduplicated using this national ID. Categories may not sum to the total for each state due to rounding. In addition, the sum of the state totals exceeds the national total because individuals may be enrolled in more than one state during the year.

- Dash indicates zero; 0 indicates an amount less than 500 that rounds to zero.
- ¹ Children and adults under age 65 who qualify for Medicaid on the basis of disability are included in the disabled category. Individuals age 65 and older eligible through an aged, blind, or disabled pathway are included in the aged category.
- ² Dually eligible enrollees are covered by both Medicaid and Medicare. Those with limited benefits receive only Medicaid assistance with Medicare premiums and cost sharing.
- ³ Includes both newly eligible and not newly eligible adults who are eligible under Section 1902(a)(10)(A)(i)(VIII) of the Social Security Act (the Act). Newly eligible adults include those who are not eligible for Medicaid under the rules that a state had in place on December 1, 2009. Not newly eligible adults include those who would have previously been eligible for Medicaid under the rules that a state had in place on December 1, 2009; this includes states that had already expanded to adults with incomes greater than 100 percent of the federal poverty level as of March 23, 2010, and receive the expansion state transitional matching rate.
- ⁴ Includes adults under age 65 who qualify through a pathway other than disability or Section 1902(a)(10)(A)(i)(VIII) of the Act (e.g., parents and caretakers, pregnancy).
- ⁵ State has a state plan amendment (SPA) that allows the state to receive the enhanced federal medical assistance percentage (FMAP) for Medicaid children that would have, before January 1, 2014, been enrolled in CHIP if not for the elimination of the Medicaid asset test. These children cannot be separately identified in the T-MSIS data. Because the state claims the spending for these children as Medicaid-expansion CHIP, we reduced child enrollment and spending in these states based on the proportion reported in their SPA. Correspondingly, we reduced California's child enrollment by approximately 250,000, North Dakota's child enrollment by approximately 3,000, and Utah's child enrollment by approximately 12,000.
- ⁶ State reported a large shift of enrollees between eligibility groups from the prior year. Colorado reported a 35 percent increase in the new adult group and a 46 percent decrease for the other adult group. Indiana reported a 16 percent decrease for the new adult group and a 60 percent increase for the other adult group. Louisiana reported a 15 percent increase in the new adult group and a 10 percent decrease in the other adult group. Oregon reported a 33 percent increase in the new adult group, a 69 percent decrease in the other adult group, a 102 percent increase in the disabled group, and a 53 percent increase in the aged group.
- ⁷ State reported enrollment for the new adult group that shows a difference of greater than 20 percent when compared to the CMS-64 enrollment report. The District of Columbia's average monthly enrollment was 36 percent less than the benchmark, and Illinois's average monthly enrollment was 113 percent more than the benchmark.
- ⁸ State reported enrollment for the new adult group even though it had not expanded coverage in FY 2021.

Source: MACPAC, 2023, analysis of T-MSIS data as of February 2023.



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