

EXHIBIT 15. Medicaid Full-Year Equivalent Enrollment by State and Eligibility Group, FY 2021 (thousands)

State	Total		Child		New adult group ¹		Other adult ²		Disabled		Aged	
	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³
Total	80,838	74,023	29,688	29,567	20,360	19,786	13,744	10,868	9,192	8,079	7,855	5,723
Alabama	1,072	865	524	524	—	—	214	140	209	154	126	48
Alaska	237	236	94	94	66	66	48	48	16	15	13	12
Arizona	2,096	1,917	718	708	608	570	418	345	173	158	178	135
Arkansas	956	890	418	418	319	319	1	1	145	111	74	42
California ⁴	12,702	11,171	3,371	3,337	4,321	3,918	2,740	1,717	875	869	1,396	1,330
Colorado ⁵	1,417	1,374	490	490	625	625	116	115	105	93	82	53
Connecticut	1,087	942	341	340	330	329	209	192	63	35	145	46
Delaware	268	241	99	97	76	76	50	40	25	19	19	8
District of Columbia ⁶	262	250	72	72	76	76	55	55	32	29	27	18
Florida	4,648	4,153	2,355	2,353	—	—	978	893	628	510	686	397
Georgia	2,229	1,924	1,211	1,211	—	—	433	343	342	268	244	103
Hawaii	393	386	130	130	151	151	51	51	21	20	40	35
Idaho	382	360	155	155	111	111	37	37	50	41	30	17
Illinois ⁶	3,059	2,988	655	654	1,818	1,818	108	83	196	182	282	251
Indiana ⁵	1,752	1,601	664	653	426	415	359	300	180	152	122	81
Iowa	714	689	257	257	223	222	108	105	82	75	44	30
Kansas	408	379	227	227	—	—	67	65	74	62	40	26
Kentucky	1,591	1,497	442	442	677	676	156	155	213	167	103	58
Louisiana ⁴	1,707	1,589	572	572	659	659	96	94	233	187	147	77
Maine	380	305	100	97	84	83	77	48	61	51	57	26
Maryland	1,440	1,354	537	536	391	391	275	256	141	117	96	54
Massachusetts	1,819	1,566	409	380	387	366	467	314	334	332	222	175
Michigan	2,783	2,708	957	954	908	894	391	380	341	322	185	159
Minnesota	1,227	1,199	563	562	249	247	214	204	116	111	85	76
Mississippi	770	653	398	398	—	—	120	92	157	119	96	45

EXHIBIT 15. (continued)

State	Total		Child		New adult group ¹		Other adult ²		Disabled		Aged	
	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³
Missouri	1,101	1,066	626	626	15	15	168	168	189	174	102	82
Montana	266	256	98	98	104	104	25	24	22	19	17	11
Nebraska	289	284	143	143	44	44	40	40	38	36	24	20
Nevada	785	733	295	295	302	302	73	71	60	43	55	21
New Hampshire	225	204	80	79	78	78	25	17	26	20	17	11
New Jersey	1,750	1,749	615	615	670	669	150	148	168	168	148	148
New Mexico	887	799	314	314	289	283	151	122	72	54	61	26
New York	6,677	6,506	1,821	1,820	2,466	2,465	1,007	1,003	605	566	778	651
North Carolina	2,275	1,791	953	948	–	–	780	384	343	311	199	148
North Dakota ⁴	107	104	44	44	28	28	14	14	12	11	9	7
Ohio	2,929	2,798	1,037	1,036	785	785	493	493	391	330	224	154
Oklahoma	883	808	453	453	114	84	136	116	111	100	69	55
Oregon ⁵	1,100	999	281	280	609	579	35	12	93	77	82	51
Pennsylvania	3,103	2,989	935	930	989	985	315	301	576	539	288	234
Rhode Island	310	301	87	87	93	93	63	62	39	37	27	22
South Carolina	1,296	1,068	597	593	–	–	432	222	167	162	100	91
South Dakota	119	111	68	68	–	–	20	20	19	16	12	7
Tennessee	1,625	1,505	802	802	–	–	418	418	258	212	147	73
Texas ⁷	5,173	4,413	3,110	3,109	0	0	872	477	672	555	519	272
Utah ⁴	392	379	179	178	93	93	54	47	45	43	21	19
Vermont	184	177	65	65	68	68	12	12	20	18	20	14
Virginia	1,667	1,548	562	562	547	539	249	203	178	149	131	95
Washington	1,957	1,888	776	775	722	722	150	145	176	150	133	96
West Virginia	583	540	186	186	203	201	56	55	89	70	48	27
Wisconsin	1,303	1,242	470	468	–	–	507	463	186	183	139	129
Wyoming	70	65	40	40	–	–	12	12	11	9	7	4

EXHIBIT 15. (continued)

Notes: FY is fiscal year. Full-year equivalent (FYE) may also be referred to as average monthly enrollment. Enrollment numbers generally include individuals ever enrolled in Medicaid-financed coverage during the year, even if for a single month. However, in the event individuals were also enrolled in CHIP-financed Medicaid coverage (i.e., Medicaid-expansion CHIP) during the year, they are excluded if their most recent enrollment month was in Medicaid-expansion CHIP. Numbers exclude individuals enrolled only in Medicaid-expansion CHIP during the year and enrollees in the territories. Children and adults under age 65 who qualify for Medicaid on the basis of disability are included in the disabled category. Individuals age 65 and older eligible through an aged, blind, or disabled pathway are included in the aged category. Additionally, figures shown here may not be directly comparable to prior years due to differences in reporting between the Transformed Medicaid Statistical Information System (T-MSIS) and the Medicaid Statistical Information System (MSIS).

For MACPAC's analysis, Medicaid enrollees were assigned a unique national identification (ID) number using an algorithm that incorporates state-specific ID numbers and beneficiary characteristics such as date of birth and gender. The state and national enrollment counts shown here are unduplicated using this national ID. Categories may not sum to the total for each state due to rounding. In addition, the sum of the state totals exceeds the national total because individuals may be enrolled in more than one state during the year.

– Dash indicates zero; 0 indicates an amount less than 500 that rounds to zero.

¹ Includes both newly eligible and not newly eligible adults who are eligible under Section 1902(a)(10)(A)(i)(VIII) of the Social Security Act (the Act). Newly eligible adults include those who are not eligible for Medicaid under the rules that a state had in place on December 1, 2009. Not newly eligible adults include those who would have previously been eligible for Medicaid under the rules that a state had in place on December 1, 2009; this includes states that had already expanded to adults with incomes greater than 100 percent of the federal poverty level as of March 23, 2010, and receive the expansion state transitional matching rate.

² Includes adults under age 65 who qualify through a pathway other than disability or Section 1902(a)(10)(A)(i)(VIII) of the Act (e.g., parents and caretakers, pregnancy).

³ In this exhibit, full-benefit enrollees columns exclude enrollees reported by states in T-MSIS as receiving coverage of only emergency services, family planning services, COVID-19 diagnostic products or testing-related services, or assistance with Medicare premiums and cost sharing.

⁴ State has a state plan amendment (SPA) that allows the state to receive the enhanced federal medical assistance percentage (FMAP) for Medicaid children that would have, before January 1, 2014, been enrolled in CHIP if not for the elimination of the Medicaid asset test. These children cannot be separately identified in the T-MSIS data. Because the state claims the spending for these children as Medicaid-expansion CHIP, we reduced child enrollment and spending in these states based on the proportion reported in their SPA. Correspondingly, we reduced California's child FYE enrollment by approximately 229,000, North Dakota's child FYE enrollment by approximately 2,600, and Utah's child FYE enrollment by approximately 10,900.

⁵ State reported a large shift of enrollees between eligibility groups from the prior year. Colorado reported a 54 percent increase in the new adult group and a 41 percent decrease for the other adult group. Indiana reported a 1.2 percent increase for the new adult group and an 80 percent increase for the other adult group. Louisiana reported a 28 percent increase in the new adult group and a 0.5 percent increase in the other adult group. Oregon reported a 45 percent increase in the new adult group, a 67 percent decrease in the other adult group, a 76 percent increase in the disabled group, and a 32 percent increase in the aged group.

⁶ State reported enrollment for the new adult group that shows a difference of greater than 20 percent when compared to the CMS-64 enrollment report. The District of Columbia's average monthly enrollment was 36 percent less than the benchmark, and Illinois's average monthly enrollment was 113 percent more than the benchmark.

⁷ State reported enrollment for the new adult group even though it had not expanded coverage in FY 2021.

Source: MACPAC, 2023, analysis of T-MSIS data as of February 2023.