

EXHIBIT 11. Full-Benefit Medicaid and CHIP Enrollment, Selected Months in 2013–2025

State	Number of individuals enrolled					Annual and cumulative growth			
	July–September 2013 average	July 2022	July 2023	July 2024	July 2025	July 2022–July 2023	July 2023–July 2024	July 2024–July 2025	July–September 2013 average to July 2025
Total	56,511,799¹	90,283,567	92,202,188	80,228,368	78,015,804	2.1%	-13.0%	-2.8%	35.8%²
Alabama	799,176 ³	1,131,447	1,184,172	975,887	948,369	4.7	-17.6	-2.8	22.1
Alaska	122,334	261,816	262,806	252,541	220,373	0.4	-3.9	-12.7	106.4
Arizona	1,201,770	2,227,971	2,134,921	2,004,314	1,788,695	-4.2	-6.1	-10.8	66.8
Arkansas	556,851	1,050,577	936,514	832,794	818,956	-10.9	-11.1	-1.7	49.6
California	7,755,381	13,744,043	14,399,877	13,554,050	13,394,082	4.8	-5.9	-1.2	74.8
Colorado	783,420	1,646,836	1,649,658	1,172,019	1,205,045	0.2	-29.0	2.8	49.6
Connecticut	–	979,293	996,632	941,447	915,836	1.8	-5.5	-2.7	–
Delaware	223,324	290,979	310,479	250,910	244,501	6.7	-19.2	-2.6	12.4
District of Columbia	235,786 ^{4,5}	286,672	292,976	260,958	259,767	2.2	-10.9	-0.5	10.7
Florida	3,695,306	4,734,996	4,632,565	3,796,877	3,671,259	-2.2	-18.0	-3.3	2.7
Georgia	1,535,090	2,405,477	2,539,809	2,022,501	1,919,391	5.6	-20.4	-5.1	31.8
Hawaii	288,357	452,696	438,194	407,552	392,938 ⁶	-3.2	-7.0	-3.6	41.3
Idaho	238,150	430,307	363,567	321,164	316,230	-15.5	-11.7	-1.5	34.9
Illinois	2,626,943	3,675,203	3,872,945	3,283,600	3,113,340	5.4	-15.2	-5.2	25.0
Indiana	1,120,674	1,954,908	1,978,780	1,790,270	1,656,610	1.2	-9.5	-7.5	59.7
Iowa	493,515	828,281	802,222	685,050	671,481	-3.1	-14.6	-2.0	38.8
Kansas	378,160	491,794	474,225	418,827	408,122	-3.6	-11.7	-2.6	10.8
Kentucky	606,805	1,576,193	1,583,958	1,398,791	1,370,654	0.5	-11.7	-2.0	130.5
Louisiana	1,019,787	1,858,130	1,895,058	1,534,922	1,462,342	2.0	-19.0	-4.7	50.5
Maine	–	355,437	379,435	368,390	343,220	6.8	-2.9	-6.8	–
Maryland	856,297	1,645,951	1,697,247	1,576,007	1,424,578	3.1	-7.1	-9.6	84.0
Massachusetts	1,296,359	1,923,683	2,017,535	1,690,301	1,608,884	4.9	-16.2	-4.8	30.4
Michigan	1,912,009	2,965,223	3,127,754	2,374,185	2,349,132	5.5	-24.1	-1.1	24.2
Minnesota	873,040 ⁷	1,332,742	1,408,658	1,185,727	1,185,263	5.7	-15.8	-0.0	35.8
Mississippi	615,556	742,600	772,413	609,320	599,061	4.0	-21.1	-1.7	-1.0

EXHIBIT 11. (continued)

State	Number of individuals enrolled					Annual and cumulative growth			
	July–September 2013 average	July 2022	July 2023	July 2024	July 2025	July 2022–July 2023	July 2023–July 2024	July 2024–July 2025	July–September 2013 average to July 2025
Missouri	846,084	1,379,791	1,504,652	1,289,648	1,260,863	9.0%	-14.3%	-2.2%	52.4%
Montana	148,974	313,837	297,145	226,910	217,768	-5.3	-23.6	-4.0	52.3
Nebraska	244,600	374,026	397,567	350,106	340,661	6.3	-11.9	-2.7	43.1
Nevada	332,560	868,971	835,888	766,157	749,193	-3.8	-8.3	-2.2	130.4
New Hampshire	127,082	242,720	194,105	186,122	185,960 ⁶	-20.0	-4.1	-0.1	46.5
New Jersey	1,283,851	2,148,004	2,272,885	1,809,109	1,769,135	5.8	-20.4	-2.2	40.9
New Mexico	457,678	876,177	823,720	783,431	694,763	-6.0	-4.9	-11.3	71.2
New York	5,678,417	7,249,900	7,583,252	6,705,425	6,551,887	4.6	-11.6	-2.3	18.1
North Carolina	1,595,952	2,327,362	2,392,688	2,745,218	2,887,045	2.8	14.7	5.2	72.0
North Dakota	69,980 ⁸	123,776	120,309	105,346	107,198	-2.8	-12.4	1.8	50.5
Ohio	2,130,322	3,270,899	3,295,451	2,883,680	2,777,854	0.8	-12.5	-3.7	35.4
Oklahoma	790,051	1,231,239	1,267,103	987,674	1,002,153	2.9	-22.1	1.5	25.0
Oregon	626,356 ⁹	1,334,459	1,462,700	1,287,121	1,317,200	9.6	-12.0	2.3	105.5
Pennsylvania	2,386,046	3,621,759	3,644,466	3,118,882	3,054,730	0.6	-14.4	-2.1	30.7
Rhode Island	190,833	353,502	373,260	318,081	307,370	5.6	-14.8	-3.4	66.7
South Carolina	889,744	1,269,341	1,264,991	1,087,398 ⁶	1,013,106	-0.3	-14.0	-6.8	22.2
South Dakota	115,501	140,676	116,043	135,981	139,110	-17.5	17.2	2.3	17.7
Tennessee	1,244,516	1,719,939	1,783,668	1,459,868	1,438,184	3.7	-18.2	-1.5	17.3
Texas	4,203,449	5,643,143	5,627,147	4,305,215	4,200,014	-0.3	-23.5	-2.4	2.4
Utah	294,029 ⁵	465,497 ⁵	435,900	341,019	339,046	-6.4	-21.8	-0.6	16.0
Vermont	161,081	189,194	182,922	160,189	154,784	-3.3	-12.4	-3.4	-0.6
Virginia	935,434	1,934,368	2,008,101	1,840,540	1,723,777	3.8	-8.3	-6.3	96.8
Washington	1,117,576	2,120,740	2,048,891	1,844,244	1,799,915	-3.4	-10.0	-2.4	65.0
West Virginia	354,544	631,256	596,525	513,609	501,077	-5.5	-13.9	-2.4	44.9
Wisconsin	985,531 ¹⁰	1,380,418	1,434,591	1,202,371	1,132,861	3.9	-16.2	-5.8	22.0
Wyoming	67,518	79,318	85,818	66,620	62,021	8.2	-22.4	-6.9	-1.3



EXHIBIT 11. (continued)

Notes: Enrollment excludes individuals with limited benefits, such as those who receive only Medicaid coverage of Medicare premiums and cost sharing, family planning services, or emergency coverage due to non-citizen status (state-specific exceptions are noted below). The July–September 2013 period shown here serves as a baseline from before the Patient Protection and Affordable Care Act (P.L. 111-148, as amended) was implemented, representing the number of people covered by Medicaid and CHIP before the start of open enrollment for exchange plans in October 2013 and the state expansions of Medicaid for adults that began in January 2014. Some data may be preliminary or estimated, and all data are subject to change as states may revise their submissions at any time. See data sources for full details.

– Dash indicates that state did not report data.

¹ Excludes two states not reporting data.

² Percentage calculated based only on states reporting data for both periods.

³ Data are for September 2013 only.

⁴ Includes limited-benefit enrollees.

⁵ Includes enrollees in other financial assistance programs not enrolled in Medicaid or CHIP.

⁶ Includes retroactive enrollment.

⁷ May include duplicates.

⁸ Data are for July 2013 only.

⁹ Includes emergency Medicaid population.

¹⁰ Excludes retroactive enrollment.

Source: MACPAC, 2025, analysis of CMS, 2025, State Medicaid and CHIP applications, eligibility determinations, and enrollment data, accessed on December 10, 2025, <https://www.medicaid.gov/medicaid/national-medicaid-chip-program-information/medicaid-chip-enrollment-data/monthly-medicaid-chip-application-eligibility-determination-and-enrollment-reports-data>.