

EXHIBIT 14. Medicaid Enrollment by State, Eligibility Group, and Dually Eligible Status, FY 2023 (thousands)

State	Total	Basis of eligibility ¹					Dually eligible status ²					
							All dually eligible enrollees		Dually eligible with full benefits		Dually eligible with limited benefits	
		Child	New adult group ³	Other adult ⁴	Disabled	Aged	Total	Age 65+	Total	Age 65+	Total	Age 65+
Total	99,966	35,822	25,957	19,246	9,289	9,652	14,300	9,345	10,718	6,849	3,582	2,497
Alabama	1,313	655	–	286	222	150	257	150	108	57	150	93
Alaska	277	111	80	55	16	16	26	16	24	15	1	1
Arizona	2,590	841	829	513	185	222	328	213	263	165	65	48
Arkansas	1,171	515	396	9	159	91	172	95	98	57	74	38
California ⁵	15,683	3,948	5,722	3,457	860	1,697	1,953	1,554	1,924	1,530	29	24
Colorado	1,834	587	810	232	106	98	175	115	130	81	45	35
Connecticut	1,346	399	420	275	83	170	232	172	93	59	139	113
Delaware	342	119	110	66	25	22	41	25	24	14	17	12
District of Columbia ⁶	309	87	99	61	30	32	45	33	33	22	13	10
Florida	6,119	2,912	–	1,726	662	819	1,118	805	667	467	451	338
Georgia	2,793	1,499	–	623	363	307	450	301	191	120	259	181
Hawaii	480	148	198	62	21	50	65	46	58	41	7	6
Idaho	494	188	169	47	53	37	62	35	35	19	27	17
Illinois ⁷	3,813	1,294	1,243	696	185	395	526	349	474	310	53	38
Indiana	2,283	851	600	497	178	156	298	164	225	118	73	46
Iowa	896	320	292	145	85	54	113	59	87	41	26	18
Kansas	517	290	–	95	81	52	86	47	53	28	33	19
Kentucky	1,735	509	724	175	206	121	235	128	134	72	101	55
Louisiana	1,954	608	820	115	232	179	304	183	174	98	130	85
Maine	492	135	127	99	61	70	111	70	64	34	47	37
Maryland	1,729	628	503	342	138	118	185	116	113	67	71	49
Massachusetts	2,332	466	581	664	347	273	433	253	387	209	45	43
Michigan ⁷	3,288	1,084	1,135	629	214	226	428	238	378	207	50	30
Minnesota	1,537	662	357	282	123	112	181	106	168	96	14	10
Mississippi	868	431	–	163	163	111	184	110	95	54	89	57



EXHIBIT 14. (continued)

State	Total	Basis of eligibility ¹					Dually eligible status ²					
							All dually eligible enrollees		Dually eligible with full benefits		Dually eligible with limited benefits	
		Child	New adult group ³	Other adult ⁴	Disabled	Aged	Total	Age 65+	Total	Age 65+	Total	Age 65+
Missouri	1,628	750	392	174	186	127	246	123	205	98	41	25
Montana	326	116	130	38	22	19	38	22	28	16	9	6
Nebraska	396	172	101	53	41	30	52	28	46	25	6	4
Nevada	1,015	355	433	100	60	66	108	75	50	33	58	41
New Hampshire	273	87	110	29	28	21	44	21	28	13	16	8
New Jersey	2,238	751	834	277	180	196	308	203	279	181	29	23
New Mexico	1,029	361	343	166	80	79	127	82	58	33	69	49
New York	8,217	2,159	3,078	1,384	619	977	1,323	977	1,143	826	180	151
North Carolina	2,909	1,163	–	1,142	363	241	404	238	315	176	90	62
North Dakota ⁵	144	58	43	18	13	12	20	12	18	10	2	2
Ohio	3,438	1,137	1,068	565	391	276	435	244	291	159	144	84
Oklahoma	1,444	625	433	176	121	89	152	85	117	65	35	20
Oregon	1,495	345	818	81	118	134	210	129	157	91	53	38
Pennsylvania	3,791	1,107	1,289	431	605	360	600	352	501	288	99	64
Rhode Island	365	102	118	74	39	33	62	38	55	33	8	6
South Carolina	1,566	710	–	564	175	116	181	102	173	96	9	6
South Dakota ⁶	156	82	12	26	20	14	24	14	15	9	9	6
Tennessee	1,918	949	–	527	269	172	322	172	199	89	123	83
Texas ⁸	6,865	4,182	0	1,349	713	621	864	592	447	294	417	299
Utah ⁵	551	227	166	77	50	32	53	28	47	25	6	4
Vermont	215	72	84	15	22	23	32	19	24	12	9	7
Virginia	2,186	710	815	313	195	153	284	156	212	114	71	43
Washington	2,425	905	948	218	179	175	286	180	200	123	85	56
West Virginia	699	219	270	64	89	58	108	59	62	33	46	26
Wisconsin	1,608	563	–	681	193	170	219	119	204	107	15	12
Wyoming	97	55	–	19	13	9	14	8	9	4	6	3

EXHIBIT 14. (continued)

Notes: FY is fiscal year. Enrollment numbers generally include individuals ever enrolled in Medicaid-financed coverage during the year, even if for a single month. However, in the event individuals were also enrolled in CHIP-financed Medicaid coverage (i.e., Medicaid-expansion CHIP) during the year, they are excluded if their most recent enrollment month was in Medicaid-expansion CHIP. Numbers exclude individuals enrolled only in Medicaid-expansion CHIP during the year and enrollees in the territories. Additionally, figures shown here may not be directly comparable to prior years due to differences in reporting between the Transformed Medicaid Statistical Information System (T-MSIS) and the Medicaid Statistical Information System (MSIS).

For MACPAC's analysis, Medicaid enrollees were assigned a unique national identification (ID) number using an algorithm that incorporates state-specific ID numbers and beneficiary characteristics such as date of birth and sex. The state and national enrollment counts shown here are unduplicated using this national ID. Categories may not sum to the total for each state due to rounding. In addition, the sum of the state totals exceeds the national total because individuals may be enrolled in more than one state during the year.

– Dash indicates zero; 0 indicates an amount less than 500 that rounds to zero.

¹ Children and adults under age 65 who qualify for Medicaid on the basis of disability are included in the disabled category. Individuals age 65 and older eligible through an aged, blind, or disabled pathway are included in the aged category.

² Dually eligible enrollees are covered by both Medicaid and Medicare. Those with limited benefits receive only Medicaid assistance with Medicare premiums and cost sharing.

³ Includes both newly eligible and not newly eligible adults who are eligible under Section 1902(a)(10)(A)(i)(VIII) of the Social Security Act (the Act). Newly eligible adults include those who are not eligible for Medicaid under the rules that a state had in place on December 1, 2009. Not newly eligible adults include those who would have previously been eligible for Medicaid under the rules that a state had in place on December 1, 2009; this includes states that had already expanded to adults with incomes greater than 100 percent of the federal poverty level as of March 23, 2010, and receive the expansion state transitional matching rate.

⁴ Includes adults under age 65 who qualify through a pathway other than disability or Section 1902(a)(10)(A)(i)(VIII) of the Act (e.g., parents and caretakers, pregnancy).

⁵ State has a state plan amendment (SPA) that allows the state to receive the enhanced federal medical assistance percentage (FMAP) for Medicaid children who would have, before January 1, 2014, been enrolled in CHIP if not for the elimination of the Medicaid asset test. These children cannot be separately identified in the T-MSIS data. Because the state claims the spending for these children as Medicaid-expansion CHIP, we reduced child enrollment and spending in these states based on the proportion reported in their SPA. Correspondingly, we reduced California's child enrollment by approximately 266,000, North Dakota's child enrollment by approximately 3,000, and Utah's child enrollment by approximately 14,000.

⁶ State reported enrollment for the new adult group that shows a difference of greater than 20 percent when compared to the CMS-64 enrollment report. The District of Columbia's average monthly enrollment was 33 percent less than the benchmark, and South Dakota's average monthly enrollment was 29 percent more than the benchmark.

⁷ State reported a large shift of enrollees between eligibility groups from the prior year. Illinois reported an 81 percent increase in the child group, a 43 percent decrease in the new adult group, and a 346 percent increase in the other adult group. Michigan reported a 37 percent increase in the other adult group and a 38 percent decrease in the disabled group.

⁸ State reported enrollment for the new adult group even though it had not expanded coverage in FY 2023.

Source: MACPAC, 2025, analysis of T-MSIS data as of February 2025.