

EXHIBIT 15. Medicaid Full-Year Equivalent Enrollment by State and Eligibility Group, FY 2023 (thousands)

State	Total		Child		New adult group ¹		Other adult ²		Disabled		Aged	
	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³
Total	91,860	84,088	32,816	32,590	23,876	23,336	17,282	13,698	8,984	7,939	8,902	6,526
Alabama	1,216	1,004	599	599	–	–	265	193	213	160	139	53
Alaska	256	255	101	101	75	75	51	51	15	15	14	13
Arizona	2,326	2,121	747	736	736	684	464	388	175	160	205	153
Arkansas	1,021	952	443	443	335	334	7	7	153	120	83	48
California ⁴	14,373	13,023	3,621	3,574	5,288	4,991	3,045	2,083	838	833	1,580	1,542
Colorado	1,658	1,559	533	528	729	721	206	159	101	92	89	59
Connecticut	1,218	1,062	367	365	390	390	231	208	75	50	156	49
Delaware	315	282	109	107	102	101	60	46	24	19	20	9
District of Columbia ⁵	291	279	80	80	93	93	59	59	29	27	31	21
Florida	5,376	4,565	2,559	2,534	–	–	1,438	1,081	627	518	752	431
Georgia	2,519	2,177	1,349	1,349	–	–	544	442	343	270	282	115
Hawaii	447	441	139	139	183	183	58	58	20	19	47	42
Idaho	411	387	155	155	136	136	38	38	49	40	33	18
Illinois ⁶	3,511	3,365	1,216	1,215	1,164	1,163	591	499	178	165	363	323
Indiana	2,058	1,867	754	733	544	538	447	357	172	146	142	94
Iowa	794	764	280	280	258	255	127	124	81	74	48	31
Kansas	458	426	258	258	–	–	81	79	74	61	45	28
Kentucky	1,626	1,526	478	478	674	672	163	161	199	156	112	60
Louisiana	1,841	1,712	569	569	774	774	107	103	224	180	166	87
Maine	436	363	116	112	117	113	82	58	59	50	62	29
Maryland	1,610	1,524	591	590	470	469	307	290	134	113	108	62
Massachusetts	2,126	1,748	427	375	524	470	600	390	324	321	250	193
Michigan ⁶	3,053	2,951	993	987	1,061	1,039	584	556	207	189	208	179
Minnesota	1,423	1,392	621	619	324	321	257	244	120	116	102	92
Mississippi	811	697	402	402	–	–	150	120	156	125	103	50

EXHIBIT 15. (continued)

State	Total		Child		New adult group ¹		Other adult ²		Disabled		Aged	
	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³	All enrollees	Full-benefit enrollees ³
Missouri	1,495	1,456	701	701	343	342	159	159	178	164	114	91
Montana	294	283	105	105	116	116	34	32	21	19	18	12
Nebraska	356	351	157	157	87	87	47	47	39	37	26	23
Nevada	889	834	311	311	378	378	85	83	56	41	60	22
New Hampshire	229	208	77	77	86	86	22	16	26	18	18	11
New Jersey	2,038	1,993	665	649	773	772	247	245	174	168	180	159
New Mexico	934	827	321	320	314	310	152	113	74	56	73	28
New York	7,500	7,341	1,973	1,972	2,822	2,821	1,209	1,204	601	574	896	769
North Carolina	2,634	2,044	1,037	1,023	–	–	1,029	544	347	316	222	162
North Dakota ⁴	125	123	50	50	37	37	16	16	13	12	10	9
Ohio	3,190	3,052	1,056	1,056	976	971	527	527	379	325	252	175
Oklahoma	1,199	1,159	490	490	364	361	148	141	115	103	81	63
Oregon	1,332	1,206	289	287	746	703	62	32	113	98	123	86
Pennsylvania	3,458	3,345	996	993	1,162	1,160	394	378	579	546	327	268
Rhode Island	338	329	90	90	108	108	70	69	38	36	31	26
South Carolina	1,466	1,202	664	658	–	–	526	282	168	165	108	98
South Dakota ⁵	125	117	69	69	6	6	20	20	18	15	12	7
Tennessee	1,768	1,654	856	856	–	–	495	495	259	221	158	82
Texas ⁷	6,280	5,385	3,820	3,819	0	0	1,216	709	681	570	562	288
Utah ⁴	465	446	195	192	139	139	61	49	45	44	26	23
Vermont	201	193	67	67	78	78	14	14	21	19	21	15
Virginia	1,991	1,838	632	632	750	731	289	232	181	146	139	97
Washington	2,157	2,072	817	817	828	828	185	179	170	144	156	105
West Virginia	634	590	198	198	241	241	57	56	86	66	53	28
Wisconsin	1,473	1,407	516	515	–	–	616	565	186	183	155	143
Wyoming	84	78	48	48	–	–	17	16	11	10	7	4

EXHIBIT 15. (continued)

Notes: FY is fiscal year. Full-year equivalent (FYE) may also be referred to as "average monthly enrollment." Enrollment numbers generally include individuals ever enrolled in Medicaid-financed coverage during the year, even if for a single month. However, in the event individuals were also enrolled in CHIP-financed Medicaid coverage (i.e., Medicaid-expansion CHIP) during the year, they are excluded if their most recent enrollment month was in Medicaid-expansion CHIP. Numbers exclude individuals enrolled only in Medicaid-expansion CHIP during the year and enrollees in the territories. Children and adults under age 65 who qualify for Medicaid on the basis of disability are included in the disabled category. Individuals age 65 and older eligible through an aged, blind, or disabled pathway are included in the aged category. Additionally, figures shown here may not be directly comparable to prior years due to differences in reporting between the Transformed Medicaid Statistical Information System (T-MSIS) and the Medicaid Statistical Information System (MSIS).

For MACPAC's analysis, Medicaid enrollees were assigned a unique national identification (ID) number using an algorithm that incorporates state-specific ID numbers and beneficiary characteristics such as date of birth and sex. The state and national enrollment counts shown here are unduplicated using this national ID. Categories may not sum to the total for each state due to rounding. In addition, the sum of the state totals exceeds the national total because individuals may be enrolled in more than one state during the year.

– Dash indicates zero; 0 indicates an amount less than 500 that rounds to zero.

¹ Includes both newly eligible and not newly eligible adults who are eligible under Section 1902(a)(10)(A)(i)(VIII) of the Social Security Act (the Act). Newly eligible adults include those who are not eligible for Medicaid under the rules that a state had in place on December 1, 2009. Not newly eligible adults include those who would have previously been eligible for Medicaid under the rules that a state had in place on December 1, 2009; this includes states that had already expanded to adults with incomes greater than 100 percent of the federal poverty level as of March 23, 2010, and receive the expansion state transitional matching rate.

² Includes adults under age 65 who qualify through a pathway other than disability or Section 1902(a)(10)(A)(i)(VIII) of the Act (e.g., parents and caretakers, pregnancy).

³ In this exhibit, full-benefit enrollees columns exclude enrollees reported by states in T-MSIS as receiving coverage of only emergency services, family planning services, COVID-19 diagnostic products or testing-related services, or assistance with Medicare premiums and cost sharing.

⁴ State has a state plan amendment (SPA) that allows the state to receive the enhanced federal medical assistance percentage (FMAP) for Medicaid children who would have, before January 1, 2014, been enrolled in CHIP if not for the elimination of the Medicaid asset test. These children cannot be separately identified in the T-MSIS data. Because the state claims the spending for these children as Medicaid-expansion CHIP, we reduced child enrollment and spending in these states based on the proportion reported in their SPA. Correspondingly, we reduced California's child FYE enrollment by approximately 244,000, North Dakota's child FYE enrollment by approximately 3,000, and Utah's child FYE enrollment by approximately 12,000.

⁵ State reported enrollment for the new adult group that shows a difference of greater than 20 percent when compared to the CMS-64 enrollment report. The District of Columbia's average monthly enrollment was 33 percent less than the benchmark, and South Dakota's average monthly enrollment was 29 percent more than the benchmark.

⁶ State reported a large shift of enrollees between eligibility groups from the prior year. Illinois reported an 80 percent increase in the child group, a 41 percent decrease in the new adult group, and a 304 percent increase in the other adult group. Michigan reported a 35 percent increase in the other adult group and a 38 percent decrease in the disabled group.

⁷ State reported enrollment for the new adult group even though it had not expanded coverage in FY 2023.

Source: MACPAC, 2025, analysis of T-MSIS data as of February 2025.